

Message Text

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ACTION DLOS-07

INFO OCT-01 AF-10 NEA-14 IO-14 ISO-00 OIC-04 CG-00 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04

RSC-01 PRS-01 SP-03 SS-20 USIA-15 CEQ-02 COA-02

COME-00 EB-11 EPA-04 NSF-04 SCI-06 FEA-02 ACDA-19

AEC-11 AGR-20 DOTE-00 FMC-04 INT-08 JUSE-00 OMB-01

TRSE-00 DRC-01 ARA-16 EA-11 EUR-25 /271 W

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R 240806Z MAY 74

FM AMEMBASSY ADDIS ABABA

TO SECSTATE WASHDC 9131

INFO AMEMBASSY NAIROBI

AMEMBASSY NEW DELHI

USMISSION USUN NY

C O N F I D E N T I A L ADDIS ABABA 5804

USUN FOR AMB. STEVENSON

E.O.11652: GDS

TAGS: PBOR UN

SUBJ: LOS: MEETING WITH UNEP OFFICIALS

NEW DELHI PASS OXMAN

SUMMARY. LOS TEAM, LED BY JOHN NORTON MOORE, MET WITH MAURICE STRONG AND UNEP OFFICIALS TO INFORM THEM OF US POSITIONS CONCERNING ENVIRONMENTAL ASPECTS OF LOS CONFERENCE AND TO DISCUSS UNEP ROLE IN CONFERENCE AND IN LOS REGIME. MEETING HIGHLY USEFUL IN PRESENTING US VIEWS, IN OBTAINING STRONG VIEWS OF UNEP ROLE RE LOS ISSUES AND IN DEVELOPING CLOSE WORKING RELATIONS WITH UNEP ON LOS ISSUES OF MUTUAL CONCERN. STRONG INDICATED US WOULD BE CONSULTED ON UNEP STATEMENT AT LOS CONFERENCE. END SUMMARY.

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1. JOHN NORTON MOORE, THE DEPUTY SPECIAL REP. OF THE PRESIDENT FOR

THE LOS CONFERENCE, AMBASSADOR MARSHALL, EMBOFF KINTER AND TERRY LEITZELL OF LOS TEAM MET FOR ONE AND ONE-HALF HOURS WITH UNEP EXECUTIVE DIRECTOR, MAURICE STRONG, ASST. EXECUTIVE DIRECTOR ROBERT FROSCH AND TWO OTHER UNEP OFFICIALS. MOORE INDICATED IMPORTANCE OF CONFERENCE FOR THE ENVIRONMENT, URGED UNEP TO TAKE ACTIVE ROLE AT CARACAS AND OUTLINED US POSITION ON ENVIRONMENTAL ISSUES. THESE INCLUDE IMPORTANCE SEPARATE TREATMENT ANADRAMOUS AND HIGHLY MIGRATORY SPECIES; OBLIGATION NOT TO EXCEED ALLOWABLE CATCH; GENERAL OBLIGATIONS RE LAND-BASED POLLUTION, COASTAL SEABED ECONOMIC AREA AND DEEP SEABED POLLUTION, INCLUDING MINIMUM STANDARDS AND ISRA INSPECTION IN COASTAL SEABED AREAS; ROLE OF ISRA IN DEEP SEABED AREAS; VESSEL SOURCE POLLUTION; AND PROBLEM OF AVOIDING DOUBLE STANDARD FOR POLLUTION CONTROL. MOORE BRIEFLY TOUCHED ON POSSIBLE UNEP ROLE, INDICATING HOPE UNEP WOULD ACTIVELY PARTICIPATE IN CONFERENCE AND WOULD SERVE GENERAL COORDINATING ROLE WITH RESPECT MARINE POLLUTION.

2. STRONG THANKED MOORE FOR COMING TO UNEP TO DISCUSS LOS AND FOR DETAILED PRESENTATION US VIEWS.

3. HE INDICATED GENERAL AGREEMENT WITH US VIEWS AND SUPPORT FOR MINIMUM STANDARDS BINDING ON COASTAL STATES. HE ALSO SPECIFICALLY SUPPORTED ROLE OF IMCO AND ISRA AS STANDARD-SETTING ORGANS IN AREAS OF THEIR COMPETENCE BUT DID NOT ADDRESS QUESTION OF ANY POSSIBLE RESIDUAL RIGHTS FOR COASTAL STATES RE VESSEL SOURCE POLLUTION.

4. ON ROLE OF UNEP AT LOS CONFERENCE, STRONG SAID HE WOULD MAKE SPEECH AND SUBMIT PAPER AT CARACAS SUPPORTING ENVIRONMENTAL OBJECTIVES AND WOULD ENSURE AT LEAST ONE UNEP OFFICIAL PRESENT AT ALL TIMES. HE VOLUNTEERED TO CONSULT WITH US IN ADVANCE ON HIS SPEECH, ACKNOWLEDGING SPECIAL LEADERSHIP ROLE US HAS PLAYED ON ENVIRONMENTAL MATTERS. ON UNEP ROLE UNDER LOS REGIME, STRONG MADE THREE POINTS:

(U) UNEP SHOULD COORDINATE BETWEEN IMCO, SEABED AUTHORITY AND OTHER UN AGENCIES TO ENSURE THAT ALL INFORMATION IS AVAILABLE AND ALL CONCERNS CONSIDERED WHEN POLLUTION CONTROL STANDARDS ARE ESTABLISHED.

(B) UNEP SHOULD ENSURE THAT ENVIRONMENTAL CONCERNS ARE UNDERSTOOD AND TAKEN INTO ACCOUNT BY IMCO AND SEABED
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AUTHORITY BY CONSULTING AND MAKING INPUT INTO STANDARD-SETTING PROCESS. UNEP WOULD NOT HAVE ANY COTROL BUT WOULD HAVE RIGHT TO PUT ENVIRONMENTAL CONCERNS INTO PROCESS THROUGH PAPERS, CONSULTATIONS, ETC. STRONG AGREED THAT IMCO AND SEABED AUTHORITY SHOULD BE OPERATIVE STANDARD-SETTING AGENCIES AND THAT UNEP DID NOT SEEK SUCH A ROLE.

(C) UNEP SHOULD TAKE INITIATIVE ON DEALING WITH LAND-BASED

SOURCES, FIRST THROUGH MONITORING AND DATA COLLECTION POSSIBLY FOLLOWED BY PROPOSING DRAFT AGREEMENT FOR GOVERNMENTS TO CONSIDER AND, HOPEFULLY, NEGOTIATE. STRONG SAID HE HAD NO STRONG FEELING AS TO A ROLE FOR UNEP UNDER A LAND-BASED POLLUTION AGREEMENT BUT SAID HE DID NOT SEE UNEP TAKING ON AN OPERATIVE ROLE SUCH AS IMCO HAS UNDER 1973 CONVENTION. STRONG PROMISED PROVIDE PAPER ON LANGUAGE FOR LOS TREATY ON THESE POINTS.

5. FROSCHE RAISED ADDITIONAL POSSIBLE ROLE SUGGESTING THAT UNEP COORDINATE ESTABLISHMENT OF GLOBAL PORT INFRASTRUCTURE TO ENSURE EXISTENCE OF NECESSARY PORT FACILITIES, SUCH AS RECEPTION FACILITIES, BY COORDINATING NEEDS IN VARIOUS PORTS WITH RESOURCES AND TECHNOLOGY REQUIRED TO BUILD FACILITIES. FROSCHE ALSO CONFIRMED IMPORTANCE DEFINITION OF ALLOWABLE CATCH WHICH TAKES INTO ACCOUNT INTERACTION BETWEEN SPECIES.

6. STRONG INDICATED CONFIDENTIALLY THAT UNEP HAD FOUND HIGHLY USEFUL US DRAFT ENVIRONMENTAL IMPACT STATEMENT ON CONFERENCE AND COMMENDED US FOR ITS LEADERSHIP IN THIS REGARD, HE REQUESTED SEVERAL EXTRA COPIES WHICH WERE PROMISED TO HIM BY MOORE. MOORE ALSO INDICATED WE WOULD PROVIDE THEM WITH COPIES US POSITION PAPERS ON RELEVANT ENVIRONMENTAL ISSUES IN LOS CONFERENCE.

7. MOORE STRESSED DESIRABILITY OF CONCLUDING CHAPTER RE MARINE POLLUTION AT CARACAS, AND STRONG AGREED THIS HIGHLY DESIRABLE AND THEY WOULD SUPPORT EARLY RESOLUTION OF ENVIRONMENTAL ISSUES.

8. LOS TEAM WOULD LIKE TO EXTEND SPECIAL THANKS TO AMBASSADOR MARSHALL, EMBOFF KINTER AND US EMBASSY NAIROBI FOR ARRANGING EXTREMELY PRODUCTIVE MEETING WITH STRONG AND UNEP OFFICIALS.

9. ACTION REQUESTED: (A) STRONG VERY INTERESTED IN US REACTION
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TO HIS PROPOSALS AND REQUESTED US RESPONSE AS SOON AS POSSIBLE TO HELP IN HIS FORMULATION OF IDEAS. TEAM FEELS IT WOULD BE HIGHLY USEFUL TO ENCOURAGE STRONG IN HIS OBJECTIVES, WHICH FROM LOS STANDPOINT ARE REALISTIC AND CONSTRUCTIVE, AND THUS SUGGESTS DEPARTMENT CONSIDER HIS PROPOSALS AND RESPOND AFFIRMATIVELY THROUGH AMEMBASSY NAIROBI AT EARLIEST DATE. (B) PLEASE SEND TWO EXTRA COPIES LATEST DRAFT US LOS ENVIRONMENTAL IMPACT STATEMENT AND RELEVANT US POSITION PAPERS RE ENVIRONMENTAL AND MARINE SCIENTIFIC RESEARCH ASPECTS OF LOS ISSUES, INCLUDING FISHERIES, TO AMEMBASSY NAIROBI FOR CONFIDENTIAL DELIVERY TO UNEP. (C) WE SHOULD PURSUE WITH FROSCHE THROUGH AMEMBASSY NAIROBI OBTAINING UNEP SPECIFIC VIEWS AND DRAFT TEXT RE UNEP ROLE FOR INCLUSION IN LOS CONVENTION. WYMAN

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